

Digital Networks Act

State of Play

26th EaPeReg Plenary Riga 12 November 2025

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DG CNECT

Agenda

- Whitepaper feedback
- Introduction: DNA package
- Overview of feedback on Call for Evidence
- Take aways by main topics and reflections for way forward



DNA Package: Main elements

- **Digital Networks Act (DNA):**

Incentivising market players to **innovate** and **invest** in advanced connectivity and an ecosystem of connectivity and computing infrastructures enabling the AI continent.

→ **Other relevant legislation to integrate:**

- BEREC Regulation
- Radio Spectrum Policy Programme
- Possibly other relevant legal acts or parts thereof

- **Review of the European Electronic Communications Code (EECC)**

- **BEREC Evaluation Report**



Call for Evidence

Overall Picture

- Published in Have your Say for 4 weeks (6 June to 10 July).
- **326 contributions including 271 papers** (exploratory consultation - 437 responses, 164 position papers; White Paper - 357 contributions):
 - 39% companies, 30% business associations, 9% NGOs, 8% citizens, 4% public authorities, 3% research / academic institutions, 2% consumer organisations, 1% trade unions.
 - Over 90% contributions from the EU countries; 22 from outside the EU, 13 from the US.



State of Play: Call for Evidence

Overall Picture

- **Main Takeaways**

- Stakeholders reiterated the same positions as in White Paper and diversity of views remains.
- Broad support for reducing administrative burden and overall simplification but caution expressed by NRAs on the need for data for market assessment and measures.
- Consumer organisations open to recognise potential benefits of harmonisation, but strong call for continued high level of protection.
- Spectrum: operators in favour of more harmonisation; Member States caution against centralisation, but call for a more harmonised approach on satellite authorisation, access to the EU and national markets, and a reinforcement of the EU digital sovereignty.
- Access: Continued division on access regulation between infrastructure owners and access seekers.
- Division over need/ways to address IP interconnection or to apply the Country of Origin principle to reduce regulatory fragmentation.
- On governance, broad support for status quo with some openness to include adjustments to increase efficiency.



Access Regulation

- Slow fibre deployment and adoption of future-proof networks and services.
- **Call for Evidence: Stakeholder feedback**
 - Regarding access regulation, the large majority of stakeholders prefer maintaining status quo while incumbents call for removing of ex ante regulation.
 - General support for migration from copper to fibre; but open debate over the implementation of the copper switch-off.



Spectrum - Terrestrial

- **Call for Evidence: Stakeholder feedback**
 - Industry favours more harmonisation and strongly supports enhanced predictability (longer / unlimited licence duration and easy renewals, mandatory *ex ante* auction scrutiny, pro-investment auction conditions and no market shaping measures, transparency and timely availability of bands).
 - Member States ask for national particularities to be duly considered; to conciliate the regulatory predictability of long licenses duration with flexibility to adapt to technological change, while maintaining competition.
 - RSPG supports increased spectrum sharing, cautious of more harmonisation of authorisation conditions. It acknowledges the potential of improved and enhanced peer review.



General Authorisation

- **Call for Evidence: Stakeholder feedback**

- Operators generally support further harmonising and simplifying GA conditions but see risks that non-investing players would be main beneficiaries of an authorisation regime based on the Country of Origin (CoO) principle, if proposed.
- Member States reluctant to apply full CoO (complexity, risk of forum shopping).



Satellite Authorisation

- **Call for Evidence: Stakeholder feedback**
 - Strong support for more simplification and harmonisation of satellite authorisation; providers of pan-European services request authorisation procedures and conditions supporting the development of pan-European satellite services.
 - Member States strongly support controlling access to the EU market, ensuring same rules for EU and non-EU players and coordinating enforcement (e.g. against harmful interferences).



Ecosystem Cooperation

- Connectivity ecosystem extending towards cloud and software with new cooperation models emerging
- Under the EECC, interconnection rules remain limited to public networks, leaving private backbone networks outside the interconnection regime
- As indicated in the 2024 White Paper the IP interconnection market in general works well. There have been few known cases of intervention by a regulatory authority or by court
- Currently no incentives for traffic optimization with risks for low energy efficiency and high carbon emissions
- Lack of sufficient cooperation between a broad set of players in the extended connectivity ecosystem
- **Call for Evidence: Stakeholder feedback**
 - Reluctance towards regulating IP interconnection markets or mandatory dispute resolution mechanism
 - Support towards 'cooperation mechanism' coming both from CAPs, cloud, Internet community, as well as (smaller) telcos



Universal Service Obligations

Call for Evidence: Stakeholder feedback

- Concept of Universal Service is still relevant and supported; however also stakeholders call for phasing out in view of market offers.
- Call for maintaining flexibility of the rules, simplifying cumbersome procedures and increase take up by eligible end-users.



End-User Rights

- **Call for Evidence: Stakeholder feedback**
 - Feedback supports simplification and further harmonisation of rules where possible, as long as consumer rights are not negatively affected.
 - However, also calls for removal of sector specific rules.
 - Need to reduce burden on operators, and also to maintain flexibility for Member States to have clear and transparent rules.



Regulatory Governance

- **Call for Evidence: Stakeholder feedback**
 - Broad support for current set-up but openness to some changes; stakeholders' requests in other intervention areas, e.g. spectrum, require reconsideration of the governance structure.
 - BEREC / NRAs: certain opening for more tasks / responsibilities at BEREC level but reluctance to turn BEREC into a decentralised agency.



Thank you



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